Message Text

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DRAFTED BY OSD/ISA:MR. MILLER, EUR/RPM:REHFELD
APPROVED BY EUR/RPM:EREHFELD
OSD/ISA:COL. PFEIFFER
OSD/MRA AND L:MR. HARRINGTON
OSD/C:MR. GAARDSMOE
JS/J-4:CMDR. OLSEN
ARMY:MR. CARMINE
OSD/LA:MR. ANDRICOS

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TAGS:MARR, NATO, MILI, ECON

SUBJECT: NEGOTIATIONS ON SIZE AND COST SHARING, NEW INFRASTRUCTURE PROGRAM, SLICES XXXI-XXXV (1980-84)

REF: USNATO 07694

WE AGREE IN GENERAL WITH MISSION VIEWS ON PROGRAM SIZE AND NATIONAL COST SHARING CONTAINED REFTEL. HOWEVER, WE CONFIDENTIAL

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ARE CONCERNED REPOTENTIAL ARRANGEMENTS (PARA 8 OF REFTEL) WHEREBY THE US EFFECTIVE SHARE MIGHT INCREASE SIGNIFICANTLY BEYOND CURRENT LEVEL OF 21.56 PERCENT. WE MUST, OF COURSE, KEEP OUR NATIONAL COST SHARE DOWN. WE EXPECT, AS A MINIMUM, THAT CONGRESSIONAL VIEW WILL SUPPORT CONTINUATION OF EXISTING US EFFECTIVE COST SHARE. AS POINTED OUT IN REFTEL, THIS COULD BE DIFFICULT AND VEXING PROBLEM, PARTICULARLY

IF IT SHOULD NOT BE POSSIBLE TO REACH AGREEMENT ON A NEW US SPECIAL PROGRAM.

WE ENVISION NEED TO ADVISE CONGRESSIONAL COMMITTEES AT LEAST TWICE ON SUBJECT COST SHARING NEGOTIATION:

- 1. INITIALLY, QUITE EARLY IN THE NEGOTIATION, THE CONGRESS SHOULD BE INFORMED OF THE ISSUES INVOLVED, AND THE POSITIONS WE INTEND TO TAKE. WE WILL NEED MISSION REP FOR DISCUSSIONS WITH COMMITTEE STAFFS. THIS COULD TAKE PLACE EITHER PRIOR TO START OF NEGOTIATIONS AT NATO, OR LATER, AFTER INITIAL POSITIONS OF OTHER COUNTRIES BECOME KNOWN. IF WE DELAY BRIEFING THE CONGRESS UNTIL SOMEWHAT LATER DURING THE EARLY PHASES OF THE NEGOTIATION, WHEN INITIAL POSITIONS OF OTHERS--PRESUMABLY WITH SOME COUNTRIES OPTING FOR A REDUCTION IN THEIR COST SHARE--BECOME KNOWN, THIS COULD CONCEIVABLY STRENGTHEN CASE FOR A SLIGHT INCREASE IN US EFFECTIVE COST SHARE.
- 2. SECONDLY, CONGRESSIONAL COMMITTEES MUST BE ADVISED AND GIVEN OPPORTUNITY TO EXPRESS THEIR VIEW BEFORE FINAL AGREEMENT ON NATIONAL COST SHARING AND FINANCIAL CEILING IS REACHED.

WE HAVE CONSIDERED WHEN THE MOST APPROPRIATE TIME MIGHT BE TO HOLD DISCUSSIONS WITH CONGRESSIONAL STAFFS. OUR CONFIDENTIAL.

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FEELING IS THAT SCHEDULING THESE DISCUSSIONS SHOULD BE LEFT OPEN FOR THE TIME BEING, PENDING (1) INITIAL POSITIONS OF OTHER COUNTRIES BEING EXPRESSED IN INFRASTRUCTURE COMMITTEE, AND (2) CONGRESSIONAL CLEARANCE OF SOME OF LARGE BACKLOG OF LEGISLATION SCHEDULED FOR CONSIDERATION ON THEIR RETURN IN SEPTEMBER. WE ESTIMATE A GOOD TIME WOULD BE LATE THIS YEAR OR EARLY NEXT CALENDAR YEAR, DEPENDING PRIMARILY WHEN NATIONAL POSITIONS ARE TABLED.

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